

**BY ORDER OF THE COMMANDER  
AIR FORCE SPACE COMMAND**



**AIR FORCE INSTRUCTION 10-704**

**AIR FORCE SPACE COMMAND  
Supplement 1**

**3 MARCH 1997**

**Operations**

**MILITARY DECEPTION PROGRAM**

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AFI10-704, 25 March 1994, is supplemented as follows. This supplement applies to HQ Air Force Space Command (AFSPC) and its subordinate units. It does not apply to the Air National Guard. Subordinate units are authorized to supplement with approval at the NAF level.

**SUMMARY OF REVISIONS**

Formalizes Tactical Deception (TD) activities within Air Force Space Command. It aligns the TD Officer (TDO) position under Operations at the Numbered Air Force (NAF), Direct Reporting Unit (DRU) and unit level and under the operations group commander (OG/CC) or wing plans office (if applicable) at the wing. It specifies unit TDO responsibilities and requires at least 1 year retainability for individuals assigned to these positions.

1.2. The term commander means the functional position exercising authority and control over a military organization. Tactical deception is the commander's responsibility and should be integrated into all phases of exercise and operational planning. HQ AFSPC extends this responsibility to commanders at the NAF, DRU, wing and unit levels within AFSPC.

2.12. (Added) Provide training for personnel at each AFSPC NAF, DRU, wing and unit so they may develop and execute TD in support of their organizational operations plans and contingency taskings. Develop a TD focal point system that permits effective command-wide coordination of TD taskings, in a closehold manner, in support of a unified commanders' requirements.

3.3. The AFSPC TD OPR is HQ AFSPC/DORI, 150 Vandenberg St, Ste. 1105, Peterson AFB, CO 80914-4250.

3.3.5. HQ AFSPC TDOs are authorized to review all TD activities, plans and correspondence of subordinate levels.

3.4. (Added) The following guidance applies to NAF/DRUs:

3.4.1. NAF/DRU TDOs will be appointed in writing by the DO (or XP if appropriate) and be aligned with the operational plans function. Nomination letters will include full name, security clearance, message

address, mailing address, e-mail address (if available), DSN number, STU-III number, FAX number, Secure Fax number and TD training status (i.e., trained with location and date, or not trained) and forwarded to HQ AFSPC/DORI. The TDO is the focal point for all TD related issues within the NAF/DRU and is authorized to review all respective TD plans, correspondence and activities of subordinate levels. Primary TDOs are required to have at least one year retainability in that function to ensure program continuity.

3.4.2. Ensure subordinate unit TDOs are appointed unless determined unnecessary and agreed to by the NAF and MAJCOM TDOs.

3.4.3. Coordinate subordinate unit TD efforts that may conflict with activities of other units.

3.4.4. Ensure all subordinate unit TDOs attend formal TD training and seminars conducted by higher headquarters.

3.4.5. Host or participate in an annual command or NAF level tactical deception working group (TDWG) as deemed necessary by the command and NAF TDOs. TDWG attendees will be determined by the NAF and AFSPC TDOs and will be based on program requirements and operational taskings.

3.4.6. Coordinate TDO training and resource requirements for subordinate unit TDOs with HQ AFSPC/DORI.

3.4.7. Provide an annual report, RCS:HAF:XOO(A)9128, Tactical Deception Activities, of TD activity to HQ AFSPC/DORI not later than 10 September. Data provided in reports will be based on unit TD activity in the NAF/DRU and subordinate units during the closing fiscal year. Use format prescribed in the TD Security Classification Guide.

3.4.8. Assist subordinate unit TDOs in development of TD plans for exercises and operations. Forward completed plans to HQ AFSPC TDO for review. Update NAF plans annually.

3.4.9. Ensure lessons learned and after actions reports during NAF/DRU and subordinate unit TD activities (exercises and operations) are documented and disseminated to all other AFSPC TDOs and HQ AFSPC/DORI within 45 days of completing activities.

3.4.10. Submit nominations (as required) for one TDO and one TD Noncommissioned Officer (TDNCO) from the NAF to HQ AFSPC/DORI for the TDO of the Year and TDNCO of the Year awards, not later than 1 October. Nominations are based on TDO/TDNCO activity during the previous fiscal year.

3.4.11. NAF/DRU TDOs are responsible for ensuring compliance with applicable TD administrative procedures. TDOs will maintain letters on file at servicing information processing (communications) centers. An example of SPECAT procedures and authorization letters for communication centers are included in the USAF TD Study Guide and from AFSPC/DORI. Inform the HQ AFSPC TDO if any subordinate units with TD requirements do not have circuits capable of SPECAT message traffic, or if any specific message handling instructions are required to permit units access to existing circuits.

3.5. (Added) The following guidance applies to wings and units:

3.5.1. Unit TDOs are appointed in writing by the DO (or XP, OG/CC (MG/CD) as appropriate), and aligned in the unit operational plans function. Appointment letters are sent to NAF/DRU OPRs and copies to HQ AFSPC/DORI. Primary TDOs are required to have at least one year retainability in that function to ensure program continuity.

3.5.2. Report TDO changes to NAF OPR with info copy to HQ AFSPC/DORI within 5 workdays of the effective date of the change. Include the following information for primary and alternate TDOs in nomination letters: full name, security clearance, message address, mailing address, e-mail address (if available), DSN number, STU-III number, FAX number, Secure Fax number and TD training status (i.e., trained with location and date, or not trained).

3.5.3. Include TD in all Phase I operational readiness exercises (Phase I ORE) to the extent necessary to ensure all affected personnel are exposed to the techniques and benefits of TD. Affected personnel will vary at each unit, based on the unit's mission and wartime tasking.

3.5.4. Unit TDO responsibilities include:

3.5.4.1. The primary TDOs are the focal point for all TD documents and activities at the unit. As such, they are responsible for ensuring compliance with applicable TD administrative procedures. TDOs will maintain letters on file at servicing information processing (communications) centers. Coordinate through NAF TDOs if circuit problems preclude access to SPECAT messages. An example SPECAT procedure and authorization letter for communication centers can be obtained from the NAF TDO.

3.5.4.2. Provide proper indoctrination of personnel associated with handling TD documents and instruction in the proper marking and storage of sensitive TD materials.

3.5.4.3. Advocate the TD program to the wing leadership to ensure optimum program support. Develop direct-line communication authorization between unit TDO, OG/CC and wing commander to facilitate approval of TD activity without compromising TD plans at intermediate organization levels.

3.5.4.4. Organize the TDWG. Membership includes all functional areas within the unit that could have an impact on or be affected by TD activities.

3.5.4.5. Train TDWG members to provide functional area support to TD activities. Functional area expertise and credibility in the TDWG is critical to effective TD planning.

3.5.4.6. If the unit is a tenant on a base where the host unit maintains a TDWG, the AFSPC TDO will participate in host unit TDWG activities, if possible.

3.5.4.7. Develop a TD plan, as required, to cover activity in support of all tasked operations and contingency plans. Coordinate plans with NAF/MAJCOM TDOs to ensure viability. Use the following documents for the development of TD plans: Joint Pub 5-03.1 and 2; JOPES Volumes I and II; and the USAF TDO Study Guide. As a minimum, TD planners will include the purpose, situation, objectives, concept of operations, story, means and feedback into all TD plans.

3.5.4.8. Coordinate drafts and forward completed plans to NAF/DRU TDO. Update plans annually.

3.5.4.9. Provide TDWG meeting minutes to NAF/DRU TDO within 15 days for review.

3.5.4.10. Provide lessons learned and after action reports for each TD activity to NAF/DRU TDO within 15 days of completing activity.

3.5.4.11. Provide annual reports of TD activity to NAF/DRU TDO not later than 1 September. Data provided is based on unit TD activity during the closing fiscal year.

3.5.4.12. Interface with the unit Operations Security (OPSEC) officer to ensure coordinated effort during exercises and operations.

3.5.4.13. Participate in camouflage, concealment, and deception (CCD) working group during planning, exercises, and operations (as applicable). Coordinate on CCD plans to ensure deconfliction with TD plans.

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